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**CENTRAL INTELLIGENCE AGENCY**  
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MEMORANDUM FOR: The Secretary of State  
The Secretary of Defense  
Director, National Security Agency

FROM : John H. Stein  
Deputy Director for Operations

SUBJECT : [ ] Report

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[ ]  
JOHN H. STEIN

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## Intelligence Information Special Report

COUNTRY Poland

FIRDB 312/03386-81

DATE OF INFO. October 1981

DATE 9 November 1981

SUBJECT

Crisis Management Plan for Introducing  
Martial Law in Poland

SOURCE Documentary

### Summary:

This report is a translation of a Polish document, classified SECRET OF SPECIAL IMPORTANCE, entitled "Outline of Crisis Management Plan." The document in chart form lists in chronological order the steps:

- to be taken prior to the promulgation of martial law,
- to bring about this state gradually and without public announcement,
- to gain the element of surprise by creeping toward martial law.

It also outlines actions to be taken by civilian and military authorities at the time of promulgation, and subsequently, and in the event of a general strike or civil disorder.

End of Summary

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OUTLINE OF CRISIS MANAGEMENT PLAN  
1. Handling (11/19/81)

SECRET OF SPECIAL IMPORTANCE

ACTION PHASES (OFFICES)	TIMELINE	PARTY-POLITICAL	PUBLIC INFORMATION	NATIONAL POLITICAL LEADERSHIP BODIES	NATIONAL ADMINISTRATIVE & ECONOMIC BODIES	LEGAL, POLITICAL, & ADMINISTRATIVE BODIES	MIN. OF INTERNAL AFFAIRS (MIA)	MIN. OF NATIONAL DEFENSE (MND)	REMARKS
1. Phase preceding declaration of martial law.	2. Several days up to H-24	3.	4. Run security checks on news and public information personnel. 2. Ascertain scope of and opportunities for exploitation of public information institutions during state of martial law. 3. Check texts of proclamation by Council of State chairman, address by Council of Ministers chairman, and appeal of PDRP and coalition parties. 4. Issue directive on accelerated public information campaign directed against anti-socialist forces and incidents.	5. Sign principal legal documents on martial law (by Council of State, Council of Ministers, National Defense Committee, Council of Ministers) and principal ministerial enforcement instruments. 2. File appropriate regulatory documents with PAF General Staff (on behalf of ministries) and with commands of all Itary districts, armal forces branches, Citizens Militia provincial HQ. 3. Brief Citizens Militia provincial commanders, chiefs of provincial defense committee secretariats. 4. Update control plans of action.	6. Update central and ministerial action plans for state of martial law with special reference to: - supply of basic foodstuffs, power, water, and fuel; - operation of local public services.	7. Carry on normal socioeconomic activities. 2. Organize provincial defense committee meetings to assess current situation. 3. Prepare task forces for duties related to declaration of martial law and provincial government operations during the martial law is force. 4. Check readiness for mobilization tasks in economic and government institutions.	8. Test readiness of components for special operations. 2. Confiscate firearms from selected natural persons and corporate bodies. 3. Issue firearms to members of party-government activ. 4. Prepare to confiscate radio transmitter-receiver devices from selected natural persons and corporate bodies. 5. Prepare components for expansion of censorship. 6. Prepare units for physical security of installations. 7. Reinforce protection of national maritime borders. 8. Mobilize local expansion of MIA units.	9. Bring units scheduled to go into operation first up to full strength including courts and public prosecutors' offices, and redeploy selected units to training grounds in Warsaw MIL DIST. 2. Increase availability of command-control organs and troops. 3. Coordinate inter-ministerial action plans. 4. Issue firearms to selected members of Association of Ex-Carrier Servicemen. 5. Prepare for conversion to wartime supply system in army forces. 6. Establish staff task forces on provincial military staffs. 7. Withdraw toarrison units scheduled for physical security duty and units in training and temporary labor service for the national economy.	10

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Phase prior to declaration of martial law.	H-24			1. H-24: Make political decision to declare martial law and inform leadership of Min. of Int. Affairs & Min. of Natl. Defense of this decision.			H-10 <sup>a</sup> : Relay orders on execution of special operation to units.	8. Deploy emergency radio and radiotelegraph communications system.	* Critical time (min time required)
	H-12			2. H-12: Emergency meeting of Natl. Def. Com.				Increase readiness of units to assume physical security duties.	
	H-6		1. Central Staff for News and Public Information goes into operation. 2. Begin printing leaflets in military print shops.	Shut down selected channels in national communications system.				H-6 <sup>a</sup> : Execute special operations.	
Declaration (proclamation) of martial law.	H-hour		1. Promulgate resolution of Council of State and other principal acts of law related to declaration of martial law over radio and television "Program 1" channels.	The Natl. Def. Com. is to meet once a day (or as often as necessary) in order to assess the current situation and make appropriate decisions based on reports submitted by Natl. Def. Com. leaders representing:	1. OPEN PACKETS CONTAINING LEGAL INSTRUMENTS OF MINISTERS AND PROVINCIAL GOVERNMENTS ON 24-HR ALERT	2. AT H-HOUR PLACE EXECUTIVE PERSONNEL ON 24-HR ALERT	PERMANENT TO MARTIAL LAW 2. Mobilizational expansion of MIA forces.	2. By H+5-8 seal off critical areas in metropolitan Warsaw and other urban centers. 3. By H+6 place selected government installations under military guard <sup>a</sup>	* Including critical installations placed under guard at H-1.
					3. Begin issuing ministerial martial law directives.	3. Convene emergency meetings of provincial defense committees in order to make decisions in	3. Quarter close formation units of Citizens Militia Volunteer Reserve in barracks.		
					4. Begin dissemination of legal documents pertaining to		4. By H+... place selected special		

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			<p>2. Chairman of PWR Council of Ministers delivers radio and television address.</p> <p>3. Impose restrictions--in collaboration with Min. of Foreign Affairs--on activities of correspondents from capitalist countries.</p> <p>4. Shut down--in collaboration with MIA forces and governmental agencies--all civilian printing establishments.</p> <p>5. Activate provincial news and public information staffs.</p>	<p>4. PWR Central Com. - Planning Commission of the Council of Ministers - Min. of Internal Affairs - Min. of Natl. Def. - Crisis Management Staff - Min. of Foreign Affairs Standing organs of the Natl. Def. Com. are: the Natl. Def. Com. Secretariat and DRSMA performing assigned tasks under the direction of Natl. Def. Com. Secretary in conformity with Directive No. . . . of Natl. Def. Com. Chairman.</p>	<p>6. martial law.</p> <p>5. Implement economic measures mandated by central plan and special plans for the period of martial law including: - militarization of selected economic and administrative entities; - physical security measures.</p> <p>6. Suspend unrestricted PW sales.</p>	<p>7. take of declaration of martial law.</p> <p>4. Begin issuing local enforcement directives.</p> <p>5. Post public notices of declaration of martial law.</p>	<p>8. Installations under guard.</p> <p>5. Institute censorship.</p> <p>6. Impose restrictions on telecommunications services.</p> <p>7. Reinforce border security and restrict cross-border traffic.</p> <p>8. Restrict activities of diplomatic mission personnel and foreign nationals from capitalist countries.</p> <p>9. Secure communications in factories and small-scale print shops.</p> <p>10. Set curfew hours (optional).</p>	<p>4. Begin detail of military supervisory task forces to selected civilian industrial plants and institutions.</p> <p>5. By 0600 take over (secure) civilian airports**</p> <p>6. At 0800 activate emergency radio and radioteletype communication system.</p> <p>7. At 0800 suspend all air traffic in PWR airspace and take over ATC system.</p> <p>8. At 0800 close all gaps in national air defense system.</p> <p>9. At 0800 seal off national territorial waters.</p> <p>10. At 0800 begin moving armed forces into improved operational positions***</p> <p>11. Place armed forces in increased combat readiness posture.</p> <p>12. By 0900 begin special mail delivery service.</p>	<p>** Warsaw airport at 0800.</p> <p>*** Upon receipt of special order.</p>

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<p>Martial law in force:</p> <p>1. In case situation changes for better.</p>		<p>1. Place Central News and Public Information Staff in charge of all public information activities. The following articles seek under Staff direction:</p> <ul style="list-style-type: none"> <li>- News and Public Information Task Force (leaflets, brochures, etc.)</li> <li>- Special Project Public Information Task Force ("direct propaganda")</li> <li>- Program of Polish Radio and TV;</li> <li>Publications: TRYBUNA LUBA, ZWANIENIE, WZROSCIE, consolidated edition under separate mastheads of ZWISL, MAUSZARY, TRYBUNA EKSPRES</li> <li>WIEZMIENIE; one daily newspaper per province.</li> </ul> <p>2. Provincial news and public information staffs locally direct activities of agitprop brigades.</p> <p>3. Conduct political self-evolution (samokreslenie) campaign in all public information institutions.</p>		<p>1. Regulate economic activities in compliance with instructions of Operational Crisis Management Staff giving special priority to maintaining flow of supplies to the public, operation of the power system, and local public services, in addition to maintaining output of specially classified products and medicines.</p> <p>2. Provide for efficient performance of defense industries infrastructure, giving special priority to completion of projects mandated by contractual obligations to allied nations* in conjunction with active participation of military supervisory task forces in these projects.</p> <p>3. Gradually expand rationing of consumer goods.</p>	<p>Provincial defense committees are to meet once a day (or as often as necessary) in order to assess current situation in their jurisdictions and make appropriate decisions.</p> <p>Maintain effective control over subordinate forces and means with active assistance of staff task forces established by provincial military staffs.</p>	<p>Ensure security and law and order in conformity with policy goals set for time martial law is in force.</p>	<ul style="list-style-type: none"> <li>- Continue to seal off critical areas in metropolitan WARSAW and other important urban centers.</li> <li>- Maintain guard around selected installations and cordon off plants producing armaments.</li> <li>- Support Citizens Militia operations, primarily with Military Internal Service forces and Internal Defense Forces units.</li> <li>- Order mobilization expansion of designated units and redeployment of forces and means to areas where needed.</li> <li>- Perform services on behalf of national economy, including transport operations.</li> <li>- Activate armed forces wartime supply system.</li> </ul>	<p>*Transit lines of communication by rail, road, air, and sea.</p>	

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			<p>4. Promptly resume activities of public information institutions and their support services in pace with the favorable progress of self-organization action.</p> <p>5. Close public information institutions which do not guarantee that they will follow the party political line during a state of martial law.</p>						
II. In case of general strike.		Take same action as outlined above, making striking plants the main focus of public information effort.	As above; make decision to move armed forces into improved operational position.	As above; also selectively shut off supply of power and water to striking plants.	As above; also take firm action aimed at stopping strikes and gradually resuming production. Application of repression against strike leaders.	<p>1. Conduct operations commensurate with requirements of current situation.</p> <p>2. Institute stricter physical security measures.</p> <p>3. Use various forces to seal off selected plants occupied by strikers.</p> <p>4. Maneuver reserve forces as required by current situation.</p>	<p>1. Provide air transport services for movement of Military Internal Service forces.</p> <p>2. Call up additional forces as required by current situation.</p>		
III. In the event of general strike-related mass rioting in the streets involving assaults on party and government buildings.		Public information campaign based on proclamations, leaflets, and exploitation of accessible media.	Make decision on degree to which militia and military forces will be used in conformity with provisions of the Decree on Martial Law.	<p>1. Organize defense and direct relief operations.</p> <p>2. Make provision to keep the public supplied with water and basic foodstuffs.</p>	<p>1. Intensify joint defense of party and government buildings; order special security measures for party institutions.</p> <p>2. Utilize forces as required by current situation and decisions of executive organs.</p>				

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INTRODUCTION OF MARTIAL LAW IN A SITUATION OF DIRECT THREAT OF SIT-IN STRIKES

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After announce-ment of strike readiness or after confirma-tion of sit-in strike prepara-tions.	For suver-al days prior to 11-hour.	1. Completion of all measures planned to be implemented during the period preceding introduction of martial law.  2. Initiation of forceful propa-ganda activity opposing the threat of antisocialist forces.	2. Publication of a Directive of National Defense Committee Chair-man on takeover under special protection of national economy installations within the framework of safeguarding public order and security (based on NND Resolution No 1/76 of 18 March 1976) and on deci-sion for possible improvement of operational situation of the troops.  3. By 11-24 reaching a political deci-sion on intro-duction--at the time of prepara-tion for large-scale organiza-tional strikes--of martial law for reasons of state security.	2. Initiation of energetic activities aimed at prevention of strikes.		2. Implementation of measures planned for in the period directly preceding intro-duction of martial law.  3. By 11-3 placing under pro-tection main installations of the food industry, rail-roads, and fuel dams (not taken over by the military) as well as installations planned to be placed under protection of industrial guards.  4. Conduct of operational projects in regard to anti-socialist elements (after special action).  5. Lifting restrictions against foreign trips of elements politically and socially undesirable in Poland.  6. Preparation of Citizens Militia forces for possible transportation to threatened areas.	2. Implementation of all measures planned to be taken in the period directly preceding introduction of martial law.  3. By 11-hour placement under military protec-tion of designated installations.*  4. By 11-hour implementation of blockade of areas of special importance.  5. Possible initiation of operational improvement of situation of the troops.**  6. Ensure air transport for maneuver of Ministry of Internal Affairs forces.	*Polish Radio and TV.  **on special order.
During initia-tion of organized large-scale sit-in strikes in various parts of Poland.	At 11-hour	1. Implementation of all measures planned for execution during the introduction (publishing) of martial law for reasons of state security.*						*In Min. of National Defense, except for items 2 and 3.

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III. INTRODUCTION OF MARTIAL LAW DURING ENDING SIT-IN STRIKES

(After implementation of basic measures planned to be taken during preceding periods)

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During the period directly preceding introduction of martial law.	At 11-24		<ol style="list-style-type: none"> <li>Initiation of activities in support of a ban on strikes and anti-socialist propaganda.</li> <li>Initiation of organizational activities aimed at formation of propaganda institutions structured to operate during martial law.</li> </ol>	<ol style="list-style-type: none"> <li>At 11-24 making political decision on introduction of martial law.</li> <li>From 11-24 to 11-18, extraordinary session of the National Defense Committee to study the plan putting into operation the political decision which was made and to relay to heads of main ministries (executive centers) the MK's directives and guidelines.</li> </ol>			<ol style="list-style-type: none"> <li>From 11-24 to 11-12 updating the ministry action plan in accordance with the MK's guidelines and transmittal of necessary directives to organizational units of the Ministry of Internal Affairs, Citizens Militia Main Command, Border Guard and MIA RAMMISLANSKI military units.</li> <li>By 11-16 transmittal to Citizens Militia Provincial HQ decision on special action.</li> <li>From 11-6 to 11-1 conduct of special action.</li> <li>If situation requires, transfer of Citizens Militia forces to threatened areas.</li> <li>Conduct, as part of special action, of operational tasks directed chiefly at centers affected by the strikes.</li> </ol>	<ol style="list-style-type: none"> <li>From 11-18 to 11-6 updating the MK's action plan in accordance with the MK's guidelines and transmittal of necessary executive directives to the troops.</li> <li>At 11-6 implementation of measures planned to be taken in the period directly preceding initiation of martial law, except for taking over installations involved in the sit-in strikes.</li> <li>Improvement of operational situation of the troops.*</li> </ol>	<p>*Following special order.</p>
During period of introduction of martial law.	At 11-hour	1. Implementation of all planned measures for the period of introduction of martial law.			2. Initiation of strict measures aimed at ending strikes followed by startup of production.		<ol style="list-style-type: none"> <li>Implementation of measures planned for the period when martial law is introduced.</li> <li>Jointly with the military forces</li> </ol>	<ol style="list-style-type: none"> <li>Implementation of measures planned for the period when martial law is introduced, except for takeover of installations involved</li> </ol>	

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IV. GRADUAL INTRODUCTION OF MARTIAL LAW MEASURES PRIOR TO PUBLICATION OF THE LAW (CREEPING INTO MARTIAL LAW)

Prior to introduction of martial law.	Several days prior to 11-hour	<ol style="list-style-type: none"> <li>Sharpening the tone of propaganda against antisocialist danger.</li> <li>Increasing control of press, publications, and public performances within the framework of the laws in force.</li> <li>Initiation of organizational activities aimed at formulation of propaganda institutions within martial law structure.</li> <li>Initiation in all institutions of propaganda for action of</li> </ol>	<ol style="list-style-type: none"> <li>From about 12 days to several days before 11-hour making a political decision on gradual implementation of martial law measures prior to its publication.</li> <li>NKC session for consideration of a plan to put in force the political decision made and to issue appropriate NKC resolutions (guidelines).</li> </ol>	<ol style="list-style-type: none"> <li>Ensuring with active assistance of military supervisory teams an efficiently functioning economic-defense infrastructure with particular emphasis on implementation of measures called for by allied obligations.*</li> <li>Militarization of selected economic and administrative units.</li> <li>Strengthened protection of installations of national economy and state administration.</li> </ol>	<ol style="list-style-type: none"> <li>Operative direction of activities of subordinate forces and means with active participation of staff teams organized in the provincial military headquarters.</li> </ol>	<ol style="list-style-type: none"> <li>Implementation of measures planned for the preparatory period.</li> <li>Lifting of ban against foreign trips by politically and socially undesirable elements in the country.</li> <li>Gradual mobilization expansion of forces of Citizens Militia, Border Guards and MIA NARMIANSKI military units.</li> <li>Intensified patrols of endangered areas and installations performed alone or jointly with the military.</li> <li>Selective deployment of special and diversified protection using Security Service and Citizens Militia forces particularly important for the functioning of</li> </ol>	<ol style="list-style-type: none"> <li>Implementation of all measures planned for the preparatory period.</li> <li>Placement of military supervisory teams in selected civilian plants and institutions.</li> <li>Startup of intensified patrols of particularly significant garrisons and areas.</li> <li>Selective deployment of special and diversified protection of following installations:**                     <ul style="list-style-type: none"> <li>those which produce weapons and military equipment,</li> <li>Polish Radio and TV,</li> <li>power and communications,</li> <li>others.</li> </ul> </li> </ol>	<p>*Transit railroad, highway, air and sea transportation routes.</p> <p>**On the basis of NKC resolution.</p>
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			political self-evaluation.					the state and national economy.	5. Gradual militarization-disguised as exercises-of key organizational units: - economic-defense infrastructure - mass information media.	
								6. Necessary redeployment of militia forces (central MIA reserves).	6. Improvement of operational situation of the troops (regrouping of troops selected to go first into action to training areas located close to the areas of future operations). <sup>**</sup>	
								7. Establishment, jointly with the military, of blockades of endangered areas.	7. Deployment of blockades of specially important areas.	**by special order.
								8. Reinforcement of Security Service and Citizens Militia operations with the forces of Voluntary Reserve of the Citizens Militia and of MIA retirees and pensioners.	8. Placement of armed forces in increased combat readiness.	
								9. From II-6 to II-1 conduct of special action.		
After introduction (declaration) of martial law.	At 11-hour.	1. Performance of remaining activities (measures) planned for the period when martial law is introduced.					1. Remaining activities planned for the duration of martial law.	1. Remaining planned activities during the period when martial law remains in force.		