April 23, 1975
Memorandum from Helmut Sonnenfeldt to Henry A. Kissinger, 'Meeting with French on Missile Cooperation'

Citation:

Summary:
Description of a meeting between Sonnenfeldt and Jean-Laurens Delpech, French Minister of Armaments. Delpech was concerned about the slow response to the French requests for further nuclear assistance. Sonnenfeldt explained that they were awaiting a detailed technical analysis of the requests and limitations of US policy. Delpech also raised the issues of French use of the Nevada Test Site. Attached to the memorandum is a handwritten letter by Delpech to National Security Advisor Brent Scowcroft.

Original Language:
English

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MEMORANDUM FOR THE SECRETARY

FROM: Helmut Sonnenfeldt

SUBJECT: Meeting with French on Missile Cooperation

Scowcroft and I met with Delpech and Barron at the White House today. Delpech had written a letter to Scowcroft (Tab A) noting the lack of movement in his talks at the Pentagon and wondering whether this might be remedied by an updating of the written agreement concluded between Blanbard and Foster in 1971 (which had defined the terms of cooperation at that time).

We explained to the French that we had indeed been slow in getting ourselves organized but that this is due not to any deliberate policy but to the fact that we were awaiting a detailed technical analysis of French requests (as conveyed in the blind memo they handed to you). This was required so that we would know clearly how far the Executive can go without changes in our laws or Congress' consultation. We told Delpech that we hoped to have this analysis very shortly and that thereafter we would be in a position to give adequate guidance to his contacts at the Pentagon. We also pointed out that matters were complicated now by the fact that there was no single contact for him at the Pentagon, as Foster had been for Blanand.

We further told Delpech that he absolutely had to stop giving accounts of his White House conversations to his Pentagon contacts since this would lead to misunderstandings and confuse the political and technical aspects of our relationship. We further noted that someone on Sauvagnargues' staff had talked to Congressman Findley about our contacts and that the latter in turn had informed our Director of Arms Control. Delpech said that no one at the Quai knew of the classified exchanges, only of the fact, but that he would immediately talk to Brossollette to put a stop to chatter.

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Delpech then referred to the President's and your assurances to Giscard at Martinique that the Nevada Test Site would be made available for French tests. Delpech said he anticipated problems in this regard because our safety regulations will require arrangements that would become public. The French would not mind if this happened but there obviously have to be negotiations. I pointed out that in addition we had to take account of our laws, the LTBT and the NPT and that for all these reasons we might in the end well require some formal arrangement that would become known. (In fact, there is serious doubt that all the legal hurdles can be overcome. But we need a study. This problem has also been raised at Defense.)

We left it that we would do our best to get the appropriate Pentagon officials properly instructed so that matters can go forward. We told Delpech that for the regularly scheduled meeting between himself and Barse on April 28 we may not yet be in a position to issue new guidance but we would try. In any event, we expected for his subsequent contact our people would have positive guidance. We again told him categorically that he must not in any way refer to his White House conversations when he deals with his Pentagon contacts since none of them, individually, had the full picture, and their guidance must come solely from the White House. Delpech, who had wanted to tell Barse that he can expect instructions from the White House, assured us he would shut up in future.

We also agreed that there is no need for a new written agreement.

In the course of the conversation, Delpech said the French would be very open in telling us about the technical characteristics of their systems.

NOTE: We are expecting a technical analysis from the Pentagon as well as a draft NSDM. When we have worked this over, you will need to review the matter with the President and probably Schlesinger. Thereafter, we should make clear to Schlesinger that we will need (1) a detailed prospectus before every contact with the French, subject to White House approval, and (2) a detailed report on every contact.
Paris, April 8, 1975

Dear General,

Following the meeting which took place on May 26 at the White House, I had, as recommended by you, a pleasant interview with Mr. Donald Lott at the Pentagon. We reviewed the main topics of interest, the list of which had been presented to Mr. Secretary Kissinger during my visit (January 28) to the State Department.

Mr. Lott was very kind and our exchange of views covered the whole field.

Nevertheless, I was given to understand that our extended cooperation could not actually start as long as Mr. Lott was not formally authorized by Mr. Secretary Kissinger to proceed along the lines verbally agreed.

To my knowledge, Mr. Lott has not yet received such authorization.

As you know, our present cooperation, which developed harmoniously, was based on written agreements signed by Mr. Foster, on your side, and my predecessor, Mr. Blancard, on the French side.

It seems to me quite possible that a new agreement...
of the same general structure, should be signed between your representative and myself so as to provide a basis for the formal authorization required by Mr. Lejeune.

We probably overlooked this step during our talks and it may explain the delay in conveying the agreement reached between our President and Mr. Secretary Kissinger when they last met in Paris.

As you suggested that, in case of difficulty, I should inform you, I take the liberty to write this letter and to entrust the bearer, Colonel [name whom you met during our March meeting and who belongs to my more inner circle] to deliver it to you and to bring back your answer. Of course, this way to communicate has been chosen in order to protect the complete secrecy of the proceedings.

I plan to fly to Poland for an inspection trip and, on my way back, I can very easily stop over in the U.S. I expect to be in Washington from Wednesday April 23 till Friday afternoon April 25.

Could I meet with you in the afternoon of April 23 or the morning of April 24 and then proceed with the letter?

This would provide us ample time for the discussion and signing of an agreement. It would allow me, too, to define with Mr. Lejeune the practical steps to be taken.

Thanking you in advance, I remain, dear General,

Very truly yours,

[Signature]