

November 16, 1956

Proposed Interim Policy Guidance for Free Europe Committee, Draft

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Summary:

The State Department approves with "comments and recommendations" a November 15, 1956, CIA/International Operations Division draft of revised guidelines for the Free Europe Committee (FEC) with handwritten revisions [presumably by a State official].

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November 16, 1956

This document consists of ___ pages
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SUBJECT: Proposed Interim Guidance for FEC

REFERENCE: OSTENT Draft of November 15, 1956.

Keystone is in general agreement with the draft text under reference, but would like to offer the following specific comments and recommendations:

A. Item 7 under "Hungary" appears to Keystone to be of major importance, and might well be placed in the forefront of the guidance on Hungary.

B. Item 3 under "Hungary" could be somewhat amplified to point up, inter alia, the need to give publicity to all statements by international figures condemnatory of Soviet military activity in Hungary, e.g., the recent Nehru statement calling for Soviet withdrawal. In the same item, it is suggested that RFE be asked to refer as seldom as possible to the Kadar "government", and to make plain that responsibility for decision-making in Hungary now is borne by the USSR.

C. Keystone feels that item 5 under "Hungary" should be revised to point out the need for most careful consideration of the content of any pamphlets mailed into Hungary. A Washington review of such pamphlets would be desirable.

D. Item 10 under "Hungary" should be omitted. Consideration of support for "new" emigres and the replacement of older elements is a matter for separate consideration in line with recent conversations between OSTENT and Keystone.

E. Item 5 under "Poland" also should be omitted, and reserved for separate consideration.

G. Keystone agrees that the items on "Albania, Estonia, Latvia, Lithuania" add little new, and should be omitted.

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Draft

15 November 1956

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Proposed Interim Guidance for FEC

Events of the past several weeks have produced changes which significantly affect FEC operations. These include:

1. A situation in Hungary resulting from the spontaneous revolution, put down in a blood bath by Soviet troops, in which the Soviet Union now virtually occupies the country; and with a Soviet commandatura for all practical purposes now governing the country; a puppet government without semblance of popular support; a violent ^{anti-}Soviet and anti-Communist population passively resisting by means of a general strike; guerilla warfare in some areas; tens of thousands of dead and wounded; a people who requested western assistance, ~~(particularly on the part of the United States)~~ at the height of their rebellion against the Soviet Union and who are now, at the least, disappointed that such assistance did not arrive and, at the worst, may become almost as anti-West as they are anti-Soviet as a result; deportations of Hungarian youth and others to Soviet Russia; and in which the attempts of the United Nations to aid the Hungarian people appear to be ~~likely to be~~ ^{largely} unproductive.

2. A "new" Hungarian emigration in the West, numbering ~~at least 20,000~~ ^{some 20,000 - 30,000} and increasing daily.

3. A substantial loss of prestige on the part of the Soviet Union in the Free World, including neutralist areas and groups, and among many communist parties.

4. ~~A situation in Poland far in advance, in many respects, than Tito will permit in Yugoslavia.~~ ^{potentially as advanced as that that a situation in Poland in which,} From all that can be judged at this time, the Polish people appear to be willing to support the Gomulka regime, ^{for the time being, at least.} It is

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reasonable to assume that such support in the long term will be directly proportionate to the degree he is successful in meeting the demands of the people for greater freedom from Soviet control and for greater individual freedoms and economic improvement.

5. A significant decrease in the jamming of Western broadcasts, including RFE into Poland, it is assumed as a matter of official Polish policy. A significant decrease in jamming of Western broadcasts to Hungary, probably because of the general situation in that country, rather than as a matter of policy of the Soviet Union or the Hungarian puppet government.

6. Reported unrest, particularly on the part of students and young intellectuals in the other Satellites.

7. An increased state of alert and readiness of local security units in Czechoslovakia, Rumania and Bulgaria as a result of nationalist pressures heightened by developments in Hungary and Poland.

← For the time being, therefore, until the course of events in the Satellites may be more clearly understood, the following guidance for FEC is set forth below:

General
Hungary

1. No action should be taken by FEC which is considered likely to provoke further bloodshed.

2.

2. RFE/Hungary should refrain from tactical advice of any kind.

3. → ^{insert over} 4. RFE should ^{continue} ~~be continued~~ to the balanced reporting of factual news, with a minimum of commentary on local ^{Hungarian} events. Full coverage should be given to the efforts of the West to assist the Hungarian people, including action in the United Nations; ^{efforts} ~~assistance~~ by the West in furnishing medical, food, clothing and other assistance; assistance to Hungarian refugees in the West; activities of recent Hungarian refugees ~~in the West~~ in mobilizing public opinion and other activities for carrying on the fight for the freedom of the

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*all statements by inter-Comm figures
and organizations condemning of Soviet
repression in Hungary, (The Columbus Powers
3 statement, for example, call for
Soviet troops withdrawal)*

Hungarian people from the West; Western reaction to the events in Hungary;
the defections from the Communist parties in the West; and the like. Broad-
casts to Soviet troops should be continued.

5 4.

6 5.

7 6. Material assistance to refugees should continue through FECS in
cooperation with other relief and welfare agencies.

6 7. A major information effort should be organized by FEC among the "new"
emigration. This should include:

a. An inventory of leadership and action potential with emphasis
on youth, student, worker, peasant and intellectual groups, able and
willing to continue the fight for the Hungarian people from the West;

b. An audience analysis of reaction to RFE broadcasts

c. other information likely to be useful in future
FEC operations or in refining present activities; d. information of interest
in the United States generally as to activities in Hungary and the other
Satellites.

9 8. Plans should be developed to fully exploit in the Free World the
reversion to Stalinism and the naked colonialism of the Soviet Union in
Hungary via all FEC assets, including FEER, FEP and RFE.

*continue that
it is in
keeping with
currently ap-
proved
policy.*

10. The relationship of the effective people in the "new" emigration to the present Hungarian National Council, the representation of the "new" emigration in the ACEN, as well as their participation in other multi-national exile organizations ^{is a} ~~is~~ matter of priority importance. Steps should be taken to give priority support and emphasis to activities in which the effective elements of the "new" emigration play a part, while at the same time, ^{disregarding} ~~not~~ ^{reducing} ~~not~~

the counterproduction element of the alienating the "older" emigration, as represented in the MNC. (This ^{should} ~~will~~ be a subject of full discussion and careful negotiation because of a ^{number of} ~~number of~~ ^{points} ~~points~~ ^{involved} ~~involved~~ ⁱⁿ ~~in~~ ^{it} ~~it~~ ^{is} ~~is~~ ^{of} ~~of~~ ^{importance} ~~importance~~ ^{to} ~~to~~ ^{the} ~~the ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} ~~world~~ ^{at} ~~at~~ ^{large} ~~large~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{future} ~~future~~ ^{of} ~~of~~ ^{the} ~~the~~ ^{country} ~~country~~ ^{and} ~~and~~ ^{the} ~~the~~ ^{world} <~~

ment and general anti-U.S. attitude among Hungarian refugees. ~~This should be~~
~~appropriately coordinated with the Crusade.~~ 3. Particular attention should be

given to correcting the wide spread impression now being given credence in the press that the Free Europe Committee provoked the Hungarian revolution, or at least, implied that Western support for same would be forthcoming. This

~~line is also being taken by various communist propaganda groups.~~ This should
be appropriately coordinated with the Crusade.
Poland

1. The situation in Poland in which we judge the "thaw" and "liberalization" are proceeding about as far and as fast as is possible under the circumstances calls for careful handling by FEC.

2. RFE's Polish Desk's "temporary armistice" with the Gomulka regime, ^{carefully and indirectly through foreign news reports} while at the same time encouraging liberalizing forces now in motion to produce concrete results, seems to us to be the correct policy line, at least for the time being. RFE should continue to avoid tactical advice to the Polish people.

3. Because of the ~~discontinuance~~^{reduction} of jamming in Poland, and because of the need for avoidance of any kind of provocation in a tense situation containing the same ingredients which produced the Hungarian revolution, FEC should not

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[redacted] until further notice.

4. [redacted]

out 5. ~~FEER, and other FEC divisions, should give thought to the pros and cons of encouraging selected exile intellectuals to return to Poland under appropriate guarantees and conditions, to further anti-Soviet and pro-liberalization trends.~~ *Sponsor would appreciate FEC's views*

on this matter, given the fact, however, of the obvious need for assistance in Czechoslovakia, Bulgaria, Rumania

1. RFE should continue as a voice of opposition in these countries, where the "thaw" has progressed the least, using present general policy and programming approach.

2. [redacted]

3. [redacted]

Albania, Estonia, Latvia, Lithuania

1. FEC, largely through FEER, supports certain groups and activities having objectives similar to those of FEC toward other captive countries.

(2) Sponsor suggests that FEC as a whole define its objectives with

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respect to these countries, and consult with Sponsor further on these matters.

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