March 14, 1972
US Embassy Canada Cable 430 to State Department,
'India’s Nuclear Intentions on South Asia Situation'

Citation:
“US Embassy Canada Cable 430 to State Department, 'India’s Nuclear Intentions on South Asia Situation',” March 14, 1972, History and Public Policy Program Digital Archive, National Archives, Record Group 59, SN 70-73, AE 1 India. Obtained and contributed by William Burr and included in NPIHP Research Update #4. 
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Summary:
Elaborating on his earlier cable and responding to the general issues raised by the Department’s 9 March message, science attaché Hudson questioned Lauren Gray’s evaluation of Sethna, suggesting that by combining “guile” and “technical proficiency,” the latter could easily have “easily misled” the Canadian. Based on consultations with a variety of Canadian insiders with knowledge of and experience with the Indian nuclear program, the Embassy saw no technical or fiscal barriers to an Indian test. Moreover, any pressure on India not to test would increase the “likelihood” of that happening.

Credits:
This document was made possible with support from Carnegie Corporation of New York (CCNY).

Original Language:
English

Contents:
- Scan of Original Document
SUBJ: INDIAN NUCLEAR INTENTIONS ON SOUTH ASIA SITUATION

REF: STATE 040378 AND 0338431 AND OTTAWA 0391.

1. OTTAWA REFTEL ADDRESSED ITSELF TO SPECIFIC REQUEST CONTAINED IN STATE 033843 AND NOT TO MORE GENERAL ISSUES RAISED BY FIRST DEPT REFTEL. IN CONTEXT OF WIDER INTEREST FOLLOWING SUPPLEMENTARY INFORMATION MAY BE USEFUL:

(A) RE VALUE GRAY'S VIEWS ON INDIAN SITUATION, IT IS IMPORTANT TO KEEP IN MIND THAT ALTHOUGH GRAY HAS CLOSE RELATIONSHIPS WITH INFLUENTIAL INDIANS HE IS NOT ALWAYS THE BEST JUDGE OF PEOPLE ON A PERSONAL BASIS, ESPECIALLY WHEN TECHNICAL PROFICIENCY IS COMBINED WITH GUILE. GRAY'S OUTSPoken FRANKNESS CAN IN FACT OFTEN COVER HIS OWN LACK OF CONFIDENCE IN THESE MATTERS. HE COULD IN SCIATT'S OPINION BE EASILY MISLED BY SETHNA BOTH OF WHOM SCIATT HAS KNOWN FOR OVER TEN YEARS. IN SHORT, NO EVALUATION WOULD BE COMPLETE WITHOUT GRAY'S VIEWS BUT NONE SHOULD BE CONSIDERED COMPLETE IF HIS VIEWS ALONE CONSTITUTED ITS MAJOR BASIS.

(B) PROBABLY THE BEST SINGLE SOURCE OF INFORMATION WITH IN GOVERNMENT ON THE PRECISE TECHNICAL CAPABILITY OF INDIANS IS CONTROL BOARD EXPERTS (AECB) WHO HAVE ACCESS TO LARGEST
AMOUNT OF INFORMATION ON INDIAN CAPABILITIES FROM ALL GOIC SOURCES. FURTHER AEBC GROUP HAS WITHIN IT SEASONED FORMER INTELLIGENCE HANDS WHO ARE COMPETENT AND SKILLED IN SIFTING TECHNICAL INFORMATION FOR ITS IMPLICATIONS.

(C) ANOTHER INVALUABLE SOURCE OF INFORMATION ON INDIAN CAPABILITIES IS TO BE FOUND IN THE CANADIAN ENGINEERS WHO HAVE WORKED IN INDIA ON THEIR PROGRAMS FOR PERIODS OF A YEAR OR MORE. BOTH AEBC AND SCIATT HAVE FOUND THAT EVEN THOUGH LACKING FORMAL WEAPONS EXPERIENCE THESE PEOPLE ARE MORE OFTEN THAN NOT ENOUGH AWARE OF THE PRINCIPLES OF WEAPONRY TO BE VALUABLE AND RELIABLE OBSERVERS.

2. BASED ON EXTENSIVE CONVERSATIONS WITH GRAY AND SOURCES IN CATEGORIES (B) AND (C) ABOVE, IT IS SCIATT'S PERSONAL VIEW, SHARED BY AEBC, THAT TECHNICAL FACTORS WOULD EXERT ALMOST NO LIMITING EFFECT IF INDIA SHOULD OPT FOR A PNE PROGRAM OR EVEN A WEAPON. IT FOLLOWS THAT SUCH LIMITS AS MAY EXIST ARE PROBABLY LARGELY POLITICAL IN NATURE. (THE COSTS STARTING FROM INDIA'S PRESENT TECHNOLOGICAL BASE WOULD CERTAINLY NOT BE PROHIBITIVE, HOWEVER MUCH THEY MIGHT IMPINGE ON DEVELOPMENT OBJECTIVES.)

IN RESPONSE TO STATE 040378B, PARA 5, THEREFORE, IT WOULD APPEAR THAT ANY ACTION WHICH WOULD ALLEVIATE PRESSURES ON INDIA WILL TEND TO MINIMIZE THE LIKELIHOOD OF INDIA "GOING NUCLEAR" WHILE ANY INCREASE IN PRESSURE WILL INCREASE THAT LIKELIHOOD. THIS VIEW IS SHARED IN EXTERNAL AT LEAST UP TO WARDROPER LEVEL. AS REQUESTED, THE EMBASSY WILL KEEP THIS SUBJECT UNDER ACTIVE OBSERVATION AND PROMPTLY REPORT ANY NEW DEVELOPMENTS OR GOIC THOUGHTS.

GP-1.

SMITH